

Message Text

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TO USDEL SECRETARY IMMEDIATE

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EXDIS

E.O. 11652: GDS

TAGS: PFOR, OVIP (KISSINGER, HENRY A.)

SUBJECT: SPECIAL SUMMARY NUMBER 3: TELEGRAPHIC SUMMARY

1. PORTUGAL: GONCALVES FALL IS IMMINENT (FROM EUR)

NUMEROUS CONFIRMATIONS, PARTICULARLY THAT OF COSTA GOMES' AIDE, POINT TOWARDS GONCALVES' OUSTER WITHIN THE NEXT SEVERAL DAYS. PREVIOUSLY, ALL OUR ESTIMATES ON TIMING HAD COME FROM THE "MODERATES" THEMSELVES. THE "MODERATES" MISTRUST OF CARVALHO IS WELL FOUNDED. HIS GRAND AMBITIONS, TENACIOUS GRIP ON THE MILITARY COMMANDS AND RADICAL BELIEFS IN AMORPHOUS POPULAR POWER MAKE HIM AN UNTRUSTWORTHY ALLY AT BEST. HOWEVER, ANTUNES AND COSTA GOMES' AIDE HAVE SAID THAT CARVALHO'S SUPPORT HAD BEEN IMPORTANT IN PERSUADING THE PRESIDENT TO ACT. SO
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IT SEEMS PROBABLE THAT CARVALHO CAN ONLY BE EXCLUDED FROM THE GOVERNMENT IF HE CONSENTS. IN THE PAST, CARVALHO HAS INDICATED A DISPOSITION TO EXCLUDE HIMSELF FROM DIRECT GOVERNMENTAL RESPONSIBILITY AND BLAME. A CONTINUED ROLE AS COPCON COMMANDER OR AS CHIEF OF STAFF OF THE ARMED FORCES, WHICH HAS ALSO BEEN RUMORED, COULD POSITION HIM NICELY AS THE "SPOILER" IN THE WINGS PREVENTING THE NEXT GOVERNMENT FROM ACTING EFFECTIVELY .

IN ANY CASE, THE

ACCOMODATION BETWEEN CARVALHO AND ANTUNES SEEMS A TEMPORARY ONE, AND SO RECOGNIZED BY THE ANTUNES GROUP. EVEN WITH A MORE MODERATE GOVERNMENT, THE COMMUNISTS WILL STILL HAVE A SHARE OF THE POWER AND PORTUGAL WILL STILL BE HEADED TOWARDS A YET-TO-BE-DEFINED FORM OF SOCIALISM.

IN ADDITION TO AMBASSADOR CARLUCCI'S DISCUSSION OF POLITICAL SITUATION REPEATED IN LISBON 4826, COSTA GOMES MADE A FORMAL REQUEST FOR USG ASSISTANCE IN AIRLIFTING SOME 140,000 ANGOLAN REFUGEES TO PORTUGAL. CARLUCCI TOLD COSTA GOMES WE WERE PREPARED TO ASSIST BY MOST EFFECTIVE MEANS AND WOULD PREFER TO PARTICIPATE IN AN INTERNATIONAL EFFORT. CARLUCCI REQUESTS THAT THE DEPARTMENT GET AIRLIFT UNDERWAY. PRELIMINARY COST ESTIMATE FOR EVACUATING 80,000 REFUGEES BY MAC COMMERCIAL CHARTER WAS \$23.8 MILLION. AID IS EXAMINING FUNDING POSSIBILITIES. AN INTERNATIONAL EFFORT WOULD HAVE COST-SHARING AS WELL AS POLITICAL ADVANTAGES.

(SEE ITEM NO. 1, INTELLIGENCE SUMMARY)

2. GERMANS PLEAD POVERTY ON EMERGENCY AID TO EGYPT
EMERGENCY AID TO EGYPT
IN RESPONSE TO CHARGE CASH'S DEMARCHE, FOREIGN MINISTRY
STATE SECRETARY HERMES:

--REFERRED TO THE FRG'S THREE-YEAR, DM 500 MILLION AID
PROGRAM FOR EGYPT;

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--PLEADED GERMANY'S GREAT DIFFICULTY IN FINDING NEW MONEY,
GIVEN THE PRESENT BUDGETARY STRINGENCY; AND

--CONCLUDED THAT WHILE THE GOVERNMENT WOULD CONTINUE TO
SEEK ADDITIONAL MONEY, IT COULD NOT PROMISE ANY SPECIFIC
GRANT AT THIS TIME.

HERMES ADDED THAT BOTH CONCESSIONAL LOANS AND BANK CREDITS
WOULD REQUIRE GOVERNMENT GUARANTEES, WHICH ARE NOT NOW
AVAILABLE.

3. JORDAN'S GOOD RELATIONS WITH PLO ARE ONLY WORDS

EMBASSY AMMAN WRITES THAT THE GOVERNMENT'S AUGUST 13
AFFIRMATION OF JORDAN'S "NORMAL AND NATURAL" RELATIONS
WITH THE PLO WAS A PR EXERCISE WHICH:

--WAS INTENDED TO COUNTER ALLEGED DIRECT QUOTES FROM
KING HUSSEIN CARRIED IN WESTERN NEWS STORIES AND
INDICATING HOSTILITY TO THE PLO;

--IS CAREFULLY PHRASED TO PROTECT DEVELOPING JORDANIAN/
SYRIAN RELATIONS; BUT

--DOES NOT GIVE THE PLO MUCH SATISFACTION ON ITS DESIRE
TO RETURN TO JORDAN TO CARRY ON POLITICAL ACTIVITIES OR
COMMANDO RAIDS AGAINST ISRAEL.

THE STATEMENT ALSO DIVORCES JORDAN'S IMPROVING RELATIONS
WITH SYRIA AND EGYPT FROM ANY LINK TO THE PLO AND INDI-
CATES JORDAN AND THE PLO HAVE A RANGE OF BILATERAL ISSUES
STILL TO DISCUSS.

4. ARABS WILL NO LONGER PUBLISH BOYCOTT LIST

EMBASSY AMMAN HAS LEARNED THAT THE BOYCOTT OFFICE WILL
LIKELY APPROVE A PROPOSAL ON AUGUST 23 TO STOP OFFICIAL
ANNOUNCEMENTS OF FIRMS ADDED TO OR REMOVED FROM THE LIST.
THE CHANGE IS INTENDED TO REDUCE ADVERSE PUBLICITY, AND
MAKE IT ENCUMBENT ON THE FIRMS THEMSELVES TO CONTACT
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THE OFFICE TO DETERMINE THEIR STATUS.

5. TUNISIANS SHELTER LIBYAN COUP PLOTTER

WHILE THE GOVERNMENT HAS REFUSED TO COMMENT ON THE
PRESENCE OF LIBYAN REVOLUTION COMMAND COUNCIL MEMBER
MUHAYSHI, EMBASSY TUNIS SPECULATES TUNISIA IS PROBABLY
SHELTERING HIM TO GAIN A BARGAINING CARD IN ITS RELATIONS
WITH LIBYA. SPECIFICALLY LIBYA HAS BEEN OFFERING
SANCTUARY TO AN ANTI-TUNISIAN SUBVERSIVE GROUP.

6. TURKS CLOSE INCIRLIK TO USAF THIRD COUNTRY FLIGHTS

THE TURKISH GENERAL STAFF HAS GIVEN THE DEFENSE ATTACHE'S
OFFICE IN ANKARA NEW PROCEDURES REQUIRING USAF THIRD
COUNTRY FLIGHTS TO USE TWO CIVIL AIRPORTS INSTEAD OF
INCIRLIK AIR BASE. THE ORDERS:

--CONSTITUTE THE GOT'S IMPLEMENTATION OF ITS DECISION TO
RESTRICT INCIRLIK TO NATO OPERATIONS; AND THEREBY,

--CLARIFY TO OUR DETRIMENT THE LAST MAJOR GREY AREA IN THE
"PROVISIONAL STATUS" OF US FACILITIES.

ALTHOUGH THE EMBASSY BELIEVES THAT CHANCES OF A REVERSAL
ARE NOT AT PRESENT GOOD, IT THINKS A STRONG REPRESENTATION
TO THE FOREIGN AFFAIRS MINISTRY IS NECESSARY TO PRESERVE
OUR POSITION IN THE POST-PROVISIONAL-STATUS NEGOTIATIONS.
THE EMBASSY INTENDS MAKING A DEMARCHE AUGUST 25, THEREFORE,
ASKING FOR A RECONSIDERATION BECAUSE:

--THE US CANNOT ACCEPT THE GOT'S PREMISE THAT USAF FLIGHTS THROUGH TURKEY TO OTHER FRIENDLY NATIONS ARE UNRELATED TO NATO.

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--RESTRICTIONS IMPOSED ON THE USE OF INCIRLIK WILL SUBSTANTIALLY INCREASE THE COSTS OF MAINTAINING OUR F-4 SQUADRON THERE AND OF SUPPORTING OTHER UNITS IN TURKEY VITAL TO NATO DEFENSE PLANS.

THE EMBASSY FURTHER RECOMMENDS THAT THE DEPARTMENT CON-
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SIDER ENLISTING SUPPORT FOR OUR EFFORTS FROM NEIGHBORING NATIONS WHO MAY BE AFFECTED BY THE CLOSURE.

7. SENATOR EAGLETON SPEAKS OUT ON CYPRUS

EMBASSY ATHENS REPORTS THAT SENATOR EAGLETON HELD A PRESS CONFERENCE AUGUST 20 AT WHICH HE CRITICIZED US POLICY TOWARD GREECE FROM 1967-1974. REGARDING CYPRUS, HE SAID:

--TURKEY REMAINS UNWILLING TO NEGOTIATE A SETTLEMENT.

--NEITHER DEMIREL NOR DENKTASH ARE THEIR OWN MASTERS, SINCE THE TURKISH MILITARY IS IN CONTROL OF THE SITUATION.

--WHILE THE US ARMS EMBARGO HAS NOT INCREASED TURKEY'S UNREASONABLENESS, SINCE IT HAS ALWAYS BEEN UNREASONABLE, THE EMBARGO IS BEGINNING TO AFFECT THE TURKS BECAUSE OF A RUNDOWN IN SPARE PARTS.

8. DENKTASH LIKELY TO DISAPPOINT GREEKS IN NEW YORK TALKS

ALTHOUGH DENKTASH SAID ON AUGUST 20 THAT HE WOULD DISCUSS TERRITORIAL QUESTIONS IN NEW YORK, HE ADDED TERRITORY COULD NOT BE DISCUSSED IN TERMS OF PERCENTAGES, AND THE TURKS MUST CONTROL THIRTY PERCENT OF THE TERRITORY.
EMBASSY NICOSIA COMMENTS:

--DENKTASH'S CONTINUED DESIRE TO DISCUSS TERRITORIAL QUESTIONS IN NEW YORK REINFORCES THE IMPRESSION THAT ANKARA IS USING DENKTASH AS A PROXY TO DISCUSS QUESTIONS IT IS UNABLE TO ADDRESS DIRECTLY WHILE THE ARMS EMBARGO IS IN EFFECT.

HOWEVER, WITHOUT CLEAR TURKISH APPROBATION, AND WITH IMPORTANT TURKISH CYPRIOTS GROUPS OPPOSED TO TERRITORIAL CONCESSIONS:

--A CAUTIOUS DENKTASH IS LIKELY TO TAKE A HARD LINE ON

TERRITORIAL QUESTIONS IN NEW YORK.

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--WHEN THE OPENING TURKISH POSITION FALLS SHORT OF GREEK EXPECTATIONS, IT WILL UNDER CUT THE MODERATES AND UNDERMINE NEW GREEK WILLINGNESS TO CONSIDER A REALISTIC SOLUTION BASED ON BIREGIONALISM.

9. BANGLADESH

A. PAKISTAN SEES INDIAN MANEUVERS AS A SIGNAL

THE PAKISTANIS HAVE TOLD THE SWISS AMBASSADOR IN ISLAMABAD THAT THEY HAVE REASSESSED THEIR EARLIER INFORMATION AND NOW BELIEVE:

--THEIR CONCERNS ABOUT GOI INTENTIONS EXPRESSED ON AUG. 21 WERE OVERDRAWN.

--THE MOVEMENT OF INDIAN MILITARY AND NAVAL FORCES IS PROBABLY INTENDED TO SIGNAL THAT THE GOI WILL NOT ALLOW THE NEW DACCA GOVERNMENT TO STRAY TOO FAR FROM ITS PREDECESSOR'S FOREIGN POLICY.

B. INDIA RECOGNIZES BANGLADESH

INDIA DOES NOT PLAN TO PUBLICLY ANNOUNCE ITS RECOGNITION OF BANGLADESH. IT FEELS IT HAS SUFFICIENTLY SHOWN BUSINESS AS USUAL BY ANSWERING DACCA'S CIRCULAR NOTE TO THE FOREIGN MISSIONS AND RECEIVING BANGLADESH'S HIGH COMMISSIONER IN NEW DELHI.

C. MRS. GANDHI CALLS BLITZ ARTICLE SENSATIONALIST

PM GANDHI COMMENTED TO SENATOR EAGLETON THAT THE BLITZ ARTICLE ON CIA INVOLVEMENT IN THE BANGLADESH COUP WAS SENSATIONALIST. MRS. GANDHI, WHO SEEMED SOMEWHAT EMBARRASSED BY THE SUBJECT:

--WONDERED HOW THE ARTICLE GOT PUBLISHED, SINCE "WE ARE WATCHING THE PRESS CLOSELY;"

--SAID TWICE IN RESPONSE TO DIRECT QUESTIONS ON HER
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BELIEFS ABOUT CIA INVOLVEMENT IN THE COUP THAT "WE HAVE NO SUCH NEWS."

EMBASSY NEW DELHI REPORTS THAT PRESS STORIES ON THE SUBJECT HAVE SLACKENED OFF.

(SEE ITEM 4 OF THE INTELLIGENCE SUMMARY)

,0. TOGO: OFFICER ARRESTS REVEAL EYADEMA STRATEGY

IN THE WAKE OF THE ARREST OF TOGOLESE COMMANDANT COMLAN, PRESIDENT EYADEMA, MEETING WITH A DELEGATION OF LEADING CITIZENS ORGANIZED TO SHOW SUPPORT FOR HIM, SAID THE ARREST WAS BECAUSE:

--INVESTIGATION HAD SHOWN THAT COMLAN HAD INSPIRED STUDENTS INTO CRITICIZING THE GOVERNMENT.

--COMLAN WAS SUSPECTED OF PASSING SECRETS TO AN AMERICAN EMBASSY SECRETARY, WITH WHOM HE WAS ALLEGEDLY HAVING AN AFFAIR.

EMBASSY COMMENT: THE EMBASSY IS AT A LOSS TO ACCOUNT FOR ALLEGATIONS OF AN AFFAIR BETWEEN COMLAN AND AN EMBASSY SECRETARY. THE UNPUBLICIZED ARRESTS OF OFFICERS MAY BE LINKED TO PUBLICATION OF STUDENT DENUNCIATIONS OF ACTIONS AGAINST UNSPECIFIED "STRAY ELEMENTS." EYADEMA, WHO DID NOT ACCUSE COMLAN OF PLOTTING A COUP, MAY ATTEMPT TO EXPLAIN HIS ARREST TO THE PUBLIC ON THE BASIS OF HIS ATTEMPTS TO SOW DISSATISFACTION AMONG STUDENTS AND EYADEMA MAY ALSO SEE THE AFFAIR AS AN OPPORTUNITY TO GAIN MORE CONTROL OVER THE STUDENT MOVEMENT. ROBINSON

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